# REPORT OF THE AUDIT OF THE FORMER HOPKINS COUNTY SHERIFF

For the Period January 1, 2002 Through January 5, 2003



## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

## AUDIT EXAMINATION OF THE FORMER HOPKINS COUNTY SHERIFF

For the Period January 1, 2002 Through January 5, 2003

The Auditor of Public Accounts has completed the former Hopkins County Sheriff's audit for the period January 1, 2002 through January 5, 2003. We have issued an unqualified opinion on the financial statement taken as a whole. Based upon the audit work performed, the financial statement is presented fairly in all material respects.

#### **Financial Condition:**

Excess fees increased by \$80,708 from the prior calendar year, resulting in excess fees of \$692,747 as of January 5, 2003. Revenues increased by \$121,445 from the prior year and disbursements increased by \$40,737.

#### **Report Comment:**

• Lacks Adequate Segregation Of Duties

#### **Deposits:**

The former Sheriff's deposits were insured and collateralized by bank securities or bonds.

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To the People of Kentucky
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Members of the Hopkins County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of receipts, disbursements, and excess fees of the former Sheriff of Hopkins County, Kentucky, for the period January 1, 2002 through January 5, 2003. This financial statement is the responsibility of the former Sheriff. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the former Sheriff's office prepares the financial statement on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the receipts, disbursements, and excess fees of the former County Sheriff for the period January 1, 2002 through January 5, 2003, in conformity with the modified cash basis of accounting.



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In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 29, 2003, on our consideration of the former County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

• Lacks Adequate Segregation Of Duties

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - May 29, 2003

## HOPKINS COUNTY GARY LEE, FORMER COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES

#### For The Period January 1, 2002 Through January 5, 2003

#### Receipts

State Grant - Kentucky Law Enforcement Foundation Program			\$	34,670
State Fees for Services: Finance and Administration Cabinet	\$	71 555		
Cabinet For Human Resources	Ф	71,555 2,337		
Revenue Cabinet		2,337 842		74,734
Revenue Cabillet	-	072		77,737
Circuit Court Clerk:				
Sheriff Security Service	\$	22,245		
Fines and Fees Collected		7,917		
Court Ordered Payments		100		30,262
Fiscal Court				75,600
County Clerk - Delinquent Taxes				6,146
Commission on Taxes Collected				443,743
D. G. H. J. D. G. J.				
Fees Collected For Services:	Φ	02.705		
Auto Inspections	\$	23,725		(2.500
Serving Papers		38,855		62,580
Other:				
Sheriff's Add-On Penalties - Taxes	\$	60,628		
Carrying Concealed Deadly Weapon Permits		11,460		
Sheriff's Tax Collection Fees		5,860		
Advertising Fees - Taxes		3,030		
Miscellaneous		2,334		
Transport Mental Health Patients		2,154		
In Lieu of Taxes		1,181		
Transporting Prisoners - Reimbursements		1,019		
Arrest Fees From Other Counties		550		88,216
Interest Earned				1,204
Total Receipts			\$	817,155
10mi Receipts			Ψ	017,133

#### HOPKINS COUNTY GARY LEE, FORMER COUNTY SHERIFF STATEMENT OF RECEIPTS, DISBURSEMENTS, AND EXCESS FEES For The Period January 1, 2002 Through January 5, 2003 (Continued)

#### **Disbursements**

Operating Disbursements and Capital Outlay:

Other Charges-		
Kentucky Law Enforcement Foundation Program	\$ 34,670	
Carrying Concealed Deadly Weapon Permits	7,680	
Transporting Prisoners and Fugitives	6,392	
Jury Meals	46	
Refunds	20	
Total Disbursements		\$ 48,808
Net Receipts		\$ 768,347
Less: Statutory Maximum		75,600
Excess Fees Due County as of January 5, 2003		\$ 692,747
Payments to County Treasurer - Monthly		640,825
·		 
Balance Due at Completion of Audit		\$ 51,922

#### HOPKINS COUNTY NOTES TO FINANCIAL STATEMENT

January 5, 2003

Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of receipts over disbursements to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

The financial statement has been prepared on a modified cash basis of accounting which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, certain receipts and certain expenditures are recognized as a result of accrual at January 5, 2003.

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system that covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.41 percent for the first six months of the year and 6.34 percent for the last six months of the year. Hazardous covered employees are required to contribute 8.0 percent of their salary to the plan. The county's contribution rate for hazardous employees was 16.28 percent.

HOPKINS COUNTY NOTES TO FINANCIAL STATEMENT January 5, 2003 (Continued)

#### Note 2. Employee Retirement System (Continued)

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record.

#### Note 3. Deposits

The former Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the former Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, and (c) an official record of the depository institution. These requirements were met, and as of January 5, 2003 the former Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of pledged securities held by the former Sheriff's agent in the former Sheriff's name.

#### Note 4. Drug Fund

The former Sheriff maintained a drug fund for drug related receipts and expenditures. The balance of the fund as of January 1, 2002 was \$782. During the period January 1, 2002 through January 5, 2003 receipts of the drug fund were \$899 and disbursements were \$177 resulting in a balance of \$1,504 as of January 5, 2003. The drug fund was turned over to the Hopkins County Sheriff, Frank Latham.

#### Note 5. D.A.R.E. FUND

The Hopkins County Sheriff's Drug Awareness Resistance Education (D.A.R.E.) officer maintains a D.A.R.E. fund for the promotion of drug awareness and drug prevention among local youth. The D.A.R.E. fund had a balance of \$22,472 as of January 1, 2002. Receipts and disbursements for the fund were \$2,468 and \$7,328 respectively during the period January 1, 2002 through January 5, 2003. As of January 5, 2003, the fund balance of \$17,612 was turned over to the Hopkins County Sheriff, Frank Latham.

HOPKINS COUNTY NOTES TO FINANCIAL STATEMENT January 5, 2003 (Continued)

#### Note 6. Special Deputy Fund

The former Sheriff maintained a special deputy fund for the purpose of providing special Sheriff's deputies at local ball games and recreational events held in the county. As of January 1, 2002, the fund had a balance of \$1,623. During the period, January 1, 2002 through January 5, 2003, receipts earned were \$23 and disbursements were \$199 resulting in an ending balance of \$1,447 as of January 5, 2003. This fund was turned over to the Hopkins County Sheriff, Frank Latham.





#### HOPKINS COUNTY GARY LEE, FORMER COUNTY SHERIFF COMMENT AND RECOMMENDATION

January 5, 2003

#### **Lacks Adequate Segregation Of Duties**

The former Sheriff's office has a lack of segregation of duties. Due to the entity's diversity of official operations, small size and budget restrictions the official has limited options for establishing an adequate segregation of duties. The former Sheriff could have implemented compensating controls to offset this internal control weakness.

Former County Sheriff's Response:

None.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



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Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of receipts, disbursements, and excess fees of the former Hopkins County Sheriff for the period January 1, 2002 through January 5, 2003, and have issued our report thereon dated May 29, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the former Hopkins County Sheriff's financial statement for the period January 1, 2002 through January 5, 2003, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Hopkins County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition.



Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting (Continued)

Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. A reportable condition is described in the accompanying comment and recommendation.

#### • Lacks Adequate Segregation Of Duties

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - May 29, 2003